

Report of: Transport & Parking Business Manager

To:

General Purposes Licensing Committee

Date:

13th September 2007 Item No:

Title of Report : Criteria for New applicants for Hackney Carriage and Private Hire Driving Licences

Summary and Recommendations

Purpose of report: Following a written request from the Operator of private hire vehicles, to review the Council's requirements for drivers holding a driving licence issued by an EEA country.

Key decision:

No

Portfolio Holder: N/A

Scrutiny Responsibility: Environment Scrutiny Committee

Ward(s) affected: All

Report Approved by:

Graham Smith.

Transport and Parking Business Manager

Daniel Smith Legal & Democratic Services

Policy Framework: None

Recommendation(s):

The Committee is RECOMMENDED to:-

- 1. To consider the letters from Oxford Private Hire Association (001 Cars)
- 2. To make no changes to the current requirements for new applicants for a hackney carriage or private hire driving licence.

Background

- In June 2005 the Licensing Committee approved an amended criteria in respect of new applicants for a hackney carriage and private hire driving licence. Appendix 1
- 2. Two letters have been received from 001 Cars, an Operator of private hire vehicles requesting that the rules be changed. **Appendix 2 & 3**
- 3. Two matters brought about the need for the change in criteria.
- 4. Having perceived a problem with the safety record of newly qualified drivers, the Government introduced new legislation. The Road Traffic (New Drivers) Act 1995 affects drivers who first passed a driving test on or after 1 June, 1997. If a driver reaches six or more penalty points within two years of passing the driving test (ie during the probationary period) the Driver and Vehicle Licensing Agency (DVLA) will automatically revoke the driving licence. The licensing office remained unaware of the revocation unless informed by the driver concerned
- 5. The Driving Licences (Community Driving Licence) Regulations 1996 states that the EEA driving licence is acceptable to fulfil the conditions of sections 51 and 59 of the Local Government (Miscellaneous Provisions) Act 1976 and this Authority will accept a driver with an EEA driving licence.
- 6. Driving licence checks with DVLA are carried out in respect of new applicants and annually for all drivers on renewal of licences. Although legislation permits the use of an EEA licence, there is no practical possibility of accurately checking a drivers previous driving record unless the licence is either exchanged for a UK licence or the applicant, whilst retaining his EEA licence, acquires a D9 counterpart form from the DVLA, (this is the form which carries any endorsements accompanying the new 'picture' driving licence).. A letter from Oxford Magistrates Court

confirms this fact. (Appendix 4). The DVLA will not release details of a driver's record to the Taxi Licensing Office without full and complete details of the driver on a signed mandate from the driver concerned which must include driver number and bearing the same address as that appearing on the driving licence.

- 7. The report of June 2005 informed the Committee that in the opinion of the officers, it would neither be safe for the public, which must be the Council's main concern, or fair to other applicants, if a driver who has passed a driving test, possibly in a country where requirements are less than the UK, whose experience of driving in the UK may be limited or even none, can be granted a licence to immediately drive a vehicle carrying up to eight passengers for hire or reward when there is no possibility of checking his driving record, whereas the holder of a DVLA licence for whom there is a record may have been refused.
- 8. To be issued a temporary permit to drive private hire vehicles in London, an applicant must satisfy the following minimum criteria which is described in The Private Hire Vehicles (London) Act 1998: Must be 21 years or over, hold a full DVLA, Northern Ireland, or other EEA state driver licence, have held one of the above licences for at least 3 years Amongst the documentation required is a counterpart licence showing current address.
- Unlike London and many other licensing authorities, which have set a minimum age limit of 21 and/or require that applicants hold a DVLA driving licence for up to three years, Oxford City Council has no requirement.
- 10. Legislation requires that an applicant has held a full driving licence for 12 months, the introduction by this Authority of the requirement that a driver hold a full licence for two years attempted to address the problem of inexperienced drivers and the fact that they are responsible for the safety of up to eight paying passengers.

- 11. The requirement that all EEA drivers must have held the driving licence counterpart for 12 months was to deal both with the fact no comparable driving record is likely to be obtained from other countries and that there is no other practical method of recording convictions obtained in the UK once a driver is licensed. As an additional benefit, the 12 month requirement has also made it more likely that an applicant has at least some experience of driving on the roads of this country and on the left.
- 12. The safety of passengers must at all times be of paramount importance and the ability to check a driver's previous and ongoing driving record is an essential part in attempting to ensure this safety.
- 13. When dealing with applications, the Council must determine whether the applicants are fit and proper persons to be private hire or hackney carriage drivers. Section 57 of the Local Government (Miscellaneous Provisions) Act 1976, allows the Council to require such information from an applicant as it considers reasonably necessary to make that determination. As holding the counterpart licence is the best practical means of checking the applicant's driving record it is, in the opinion of officers a reasonably necessary requirement.
- 14. The numbers of applications is comparable to the numbers of previous years and it is the opinion of the Licensing Officers that any reduction in numbers is more likely to be due to the introduction of the English language test.
- 15. No reports of a shortage of drivers have been received from any other source and in fact the total number of vehicles and drivers licensed has increased. The number of private hire driving licences has increased from 367 in the year to April 2004 to 408 in the year to April 2007 and hackney drivers from 285 to 300.

16. The vast majority of private hire drivers prefer to drive their own vehicle and in fact some come from other towns to be able to do so, thus are not available to drive for other proprietors. This is evidenced by the fact that the number of private hire vehicles licensed in the year to April 2004 was 300 and in the year to April 2007 this had increased to 371.

Consultation

17.A consultation letter giving details of the proposed amendment of 2005 was sent to licensed operators (including 001 Cars), hackney carriage and private hire driver associations. No letters of objection were received but a letter of support was received from COLTA.

Legal Considerations

- 18. Section 51 of the Local Government (Miscellaneous Provisions) Act 1976 provides that a district council shall not grant a licence to drive private hire vehicles:
 - (a) unless it is satisfied that the applicant is a fit and proper person to hold a driver's licence; or
 - (b) to any person who has not for at least 12 months been authorised to drive a motor car, or is not at the date of the application for a driver's licence so authorised.
 - Section 59 of the Act makes similar requirements for applicants for a hackney carriage driver's licence.
- The Driving Licences (Community Driving Licence) Regulations 1996 states that the EEA driving licence is acceptable to fulfil the conditions of sections 51 and 59 of the Local Government (Miscellaneous Provisions) Act 1976.

20. Section 57 Local Government (Miscellaneous Provisions) Act 1976 provides that a District Council may require any applicant for a licence to submit such information as it may reasonably consider necessary to enable it to determine whether a licence should be granted.

Human Rights

21. Although a licence is deemed to be a possession covered by Article 1, of the first Protocol of the European Convention on Human Rights, no licence has yet been granted to a new applicant by this Authority, thus any decision made by the committee to change the criteria of new applicants will not be subject to Article 1.

Appendix 1 Original report of 2005

Appendix 2 & 3 Letters from 001 Cars

Appendix 4 Letter from Oxford Magistrates Court

Name and contact details of author:
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Taxi Licensing Officer
Transport and Parking Business Unit

■ 01865 252115

email: ppirouet@oxford.gov.uk

Criteria for Applicants for a Hackney Carriage and Private Hire Driving Licence

- 1. A Hackney Carriage or Private Hire Drivers Licence will not be issued to any new applicant who has not held a full United Kingdom driving licence granted under Part III of the Road Traffic Act 1972 for a minimum of 24 months, or held a licence from another EEA state for a minimum of 24 months together with a counterpart to the licence, which must have been held for a minimum of 12 months and show the applicants current address.
- 2. If the DVLA driving licence of an applicant is revoked following the acquisition of six or more points during the first two years since passing the driving test, then a period of 24 months following the restoration of the licence must have elapsed before a hackney carriage or private hire driving licence can be granted.
- 3. Applicants who have been resident in the UK for less than five years from the date of application are required to provide a Certificate of Good Conduct or an equivalent document from any country in which they have lived within the previous five years, this is to be in English, at their own expense and in addition the CRB check.
- 4. Prior to taking the written Local Knowledge test, each new applicant for a Hackney Carriage or Private Hire Drivers Licence is required to attend an interview where there will be an appraisal of his spoken English, English comprehension, a test of reading, basic written English, and basic mathematics. Drivers not reaching a satisfactory level will be refused a licence
- 5. A driving licence must be taken up within six months of a candidate being informed that he has successfully passed the Local Knowledge test.

OXFORD PRIVATE HIRE ASSOCATION NEW INN YARD 108 ST ALDATES OXFORD OX1 1BU TEL: 01865 24 00 00 FAX: 08700 71 71 71

Taxi Licensing Officer Ramsay House 10 St Ebbes Street Oxford OX1 3HD Ref: OPH 18

17 July 2007

Re: Private Hire Licences

We respectfully request that at the next General purposes Licensing Committee the following legislation be changed as follows.

- 1) Applicants holding a full United Kingdom driving licence for twelve months should be able to apply for an Oxford City drivers badge, revoking the 24 months in force since 17 June 2006. This will bring us in line with our neighbours South Oxford and the Vale. Why does Oxford have to be different from other Licence authorities?
- 2) The reason for change is because we are having extreme difficulty getting drivers to go for the test.
- 3) When any legislation is considered for change we would like to be advised so that we can make representation at that meeting.

Yours faithfully

tony Com

A L Green

Chairman

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Received 18/7/57

OXFORD PRIVATE HIRE ASSOCATION NEW INN YARD 108 ST ALDATES OXFORD OX1 1BU TEL: 01865 24 00 00 FAX: 08700 71 71 71

Taxi Licensing Officer Ramsay House 10 St Ebbes Street Oxford OX1 3HD

Ref: OPH 18

19 July 2007

Dear Licensing Officer

Re: Private Hire Licences

It is with regret we have to write to you concerning our situation regarding obtaining PH licences. I have been advised from National Private Hire (Brian Rowlands), the Department of Transport (David Farmer) and the EEA and now request Oxford City Council follow the Department of Transport ruling. (I cannot understand why Oxford are adopting having to hold a full UK licence for two years to apply for a PH licence) Unfortunately for us Oxford is one of four Councils adopting this.

Shortly we are submitting drivers with full EEA licences, who are leaving Universities. We cannot allow Oxford City Council to restrict our business practice any longer and I am wondering if the General Purpose Licensing Committee is fully aware. I have several vehicles parked up without drivers costing leases and insurances £100.00 per week. I have tried tirelessly to no avail.

Please find full copy of Councils who have adopted the Department of Transport ruling. Why is Oxford making life so difficult?

Can we have an early response as the National Private Hire is waiting to take legal action against our Council?

Yours faithfully

A L Green Chairman

Enc: 1) Yes councils

2) Dept of Transport

cc Ed Turner Chairman

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Lecewed 19/7/07



Your ref: JC

19 March 2007

J Cramer
Authorised Office
Taxi Licensing
Oxford City Council
Ramsay House
10 St. Ebbes Street
Oxford
OX1 1PT

Dear Mr. Cramer,

TAXI LICENSING- EUROPEAN ECONOMIC AREA [EEA] DRIVING LICENCE HOLDERS

I refer to your letter dated 28 February 2007.

As per your request I detail below the procedure of the courts in the following circumstances:

1) A conviction that results in a disqualification.

If a driver is a holder of an EEA driving licence and is convicted of an offence which results in a disqualification under the Road Traffic Offences Act 1988 or Powers of Criminal Court (Sentencing) Act 2000, the court cannot order the defendant to surrender the EEA licence.

In such cases, the court pronounces the disqualification and issues the defendant with a disqualification notice, which is in triplicate [specimen attached herewith] including the defendant's 'Full Name' and 'Date of Birth'. The defendant in acknowledgment of such disqualification signs a copy of the disqualification notice.

Thereafter, court immediately issues a copy of the disqualification notice to the defendant. A copy is faxed to the local police station for updating of the Police National Computer and another copy is sent to the DVLA for their records.

2) A conviction that results in an endorsement.

If a driver is a holder of an EEA driving licence and is convicted of an offence that results in an endorsement of the licence, the court notifies the DVLA of such conviction and endorsement together with the defendant's 'Full Name' and 'Date of Birth'.

APPRNDIX 4

Oxford and Southern Oxfordshire Magistrates' Courts

The Court House PO Box 37 Speedwell Street Oxford Oxon OX1 1RZ DX 96452 Oxford 4 T 01865 448017 F 01865 448024

www.hmcourts-service.gov.uk

Upon receipt of such information it is expected that the DVLA will create a record in the name of such defendant in reference to the information provided by the court. It is also usual practice for such record to remain on the DVLA system in a manner similar to a defendant with a U.K driving licence. The only difference being the unavailability of the driving licence number as a reference.

3) If the person does not have his EEA driving licence in court.

If a driver is a holder of an EEA driving licence and does not produce such driving licence in court, upon conviction court has no power to order such defendant to produce such licence in court.

However, with regard to all road traffic related matters, an authorised officer of the court is able to obtain the driving record of the defendant(s) from the DVLA on the day of the hearing by providing to the DVLA the 'Full Name' and 'Date of Birth' of the defendant. This system enables the court to sentence a holder of an EEA driving licence who does not produce such driving licence in court, after taking into account such defendant's previous driving record.

However, if for some reason court is not able to obtain the driving record of the defendant or the driving record available indicates 'No Trace', and if court has concerns, court can order such defendant to give information on oath regarding previous and relevant endorsements and/or disqualifications.

4) Follow up on an outstanding conviction and/or sentence on a EEA driving licence holder.

As stated in paragraph [3] above, an authorised officer of the court is able to obtain the driving record of the defendant from the DVLA on the day of the hearing by providing to the DVLA the 'Full Name' and 'Date of Birth' of the defendant. Therefore if a defendant's 'Full Name' and 'Date of Birth' is available, court is able to obtain the driving record of such defendant and consider any outstanding convictions and/or sentences.

I hope this clarifies matters. If you need further clarifications please feel free to contact me.

Yours faithfully.

Colin Webster

Deputy Justices' Clerk

OXFORD CITY COUNCIL

Licensing Committee

17th June 2005

Report of:

Transport & Parking Business Manager

Title:

Applications for Hackney Carriage and Private Hire Driving

Licences

Ward:

ΑII

Report author:

Philip Pirouet, Taxi Licensing Officer

Contact Tel No:

01865 252115

E-mail address:

ppirouet@oxford.gov.uk

Key Decision:

No

Lead Member:

Scrutiny responsibility: Not applicable

RECOMMENDATIONS

The Licensing Committee is recommended to agree to

- Approve the criteria for new applicants for a Hackney Carriage or Private Hire Drivers Licence shown at Appendix 1.
- Delegate the responsibility for formulating and revising the testing procedures when necessary, to the Transport and Parking Business Manager.
- Approve the charges associated with the grant of a driving licence and delegate responsibility to the Transport and Parking Business Manager to revise the fees when necessary. (Shown at Appendix 2).

SUMMARY

- In order to be able to continue to ensure as well as possible that the
 persons granted hackney carriage and private hire driving licences are
 suitable and safe drivers, it has become necessary to make amendments
 to the present regulations in respect of Applicants for a Hackney Carriage
 and Private Hire Driving Licence.
- This has come about because of changes in UK legislation in respect of new drivers and regulations entitling the holders of E.E.A. driving licences to drive in the UK until the age of 70 without obtaining a UK licence.
- 3. There has been a large increase in the number of drivers who are recent arrivals in this country. It is proving difficult to carry out criminal records checks to cover a sufficiently long period since the Criminal Records Bureau only have access to records within the UK and cannot check records prior to the applicants actival in this country.
- 4. The Taxi Licensing Office is funded from the fees paid by the licence holders and although applicants are required to pay for Criminal and Driving Licences checks and the local knowledge test, the current licence holders fund all other costs including a driving test and administration costs

BACKGROUND

5. Oxford City Council currently requires that the driving licences of all applicants for a hackney carriage or private hire driving licences are checked with DVLA Swansea, to ascertain when they were first issued with a full DVLA driving licence, the types of vehicles for which they are qualified to drive and any endorsements or disqualifications. Driving records are subsequently checked annually though the DVLA. All applicants are also checked with the Criminal Records Bureau, must pass a local knowledge test, a driving test and provide a full medical report.

 The Local Government (Miscellaneous Provisions) Act 1976 requires that all new applicants who apply for either a Hackney Carriage or Private Hire Drivers Licence must have held a full United Kingdom driving licence for 12 months.

CURRENT LEGISLATION AND LOCAL REGULATIONS Driver Competence

7. Having perceived a problem with the safety record of newly qualified drivers, the Government introduced new legislation. The Road Traffic (New Drivers) Act 1995 affects drivers who first passed a driving test on or after 1 June, 1997. If a driver reaches six or more penalty points within two years of passing the driving test (ie during the probationary period) the Driver and Vehicle Licensing Agency (DVLA) will automatically revoke the driving licence.

To regain a full licence a driver must then:

- obtain a provisional licence
- drive as a learner
- pass the theory test (both elements) and practical test.
- 8. Since the change in legislation the Licensing Office has found that the DVLA driving licences of a number of potential new drivers had been revoked by DVLA under this provision. In the last year, 14 new applicants had held their full DVLA driving licence for less than two years. They could potentially be granted a licence by this authority (after passing all the requirements), acquire 6 or more points on their DVLA licence during the probationary period of two years as new drivers and have their DVLA licence revoked.
- 9. On one occasion in the past year a driver informed the Taxi Licensing Office of such a revocation and returned his drivers badge. Unless a driver informs the Taxi Licensing Office of the revocation of the DVLA licence, the Oxford City Council remains unaware and the driver could carry on driving until the annual DVLA check was carried out. This has

already happened with a driver disqualified by the courts. Vehicle insurance may also be in question as most taxi insurance policies state that the person driving must hold a current DVLA licence.

10. Oxford City Council Guidelines currently require that once restored, any new DVLA licence must remain free of endorsement for 12 months before a licence to drive either Hackney Carriage or Private Hire Vehicles can be granted.

Drivers from outside the UK

- 11. The holder of a driving licence issued by countries within the European Economic Area (EEA) and some other countries may now drive motor vehicles, in the UK, using the licence of the issuing country until reaching the age of 70, without being required to exchange it for a UK driving licence.
- 12. Section 51 of the Local Government (Miscellaneous Provisions) Act 1976 provides that a district council shall not grant a licence to drive private hire vehicles:
 - (a) unless it is satisfied that the applicant is a fit and proper person to hold a driver's licence; or
 - (b) to any person who has not for at least 12 months been authorised to drive a motor car, or is not at the date of the application for a driver's licence so authorised.
 - Section 59 of the Act makes similar requirements for applicants for a hackney carriage driver's licence.
- 13. The Driving Licences (Community Driving Licence) Regulations 1996 states that the EEA driving licence is acceptable to fulfil the conditions of sections 51 and 59 of the Local Government (Miscellaneous Provisions) Act 1976.
- 14. Although legislation permits the use of an EEA licence, there is no practical possibility of accurately checking a drivers previous record

Driving licences2005.doc 08/06/2005 unless the licence is either exchanged for a UK licence or the applicant, whilst retaining his EEA licence, acquires a D9 counterpart form from the DVLA, (this is the form accompanying the new 'picture' driving licence which carries any endorsements).

- 15. It would neither be safe for the public, which must be the Council's main concern, or fair to other applicants, if a driver who has passed a driving test, possibly in a country where requirements are less than the UK, whose experience of driving in the UK may be limited or even none, can be granted a licence to immediately drive a vehicle carrying up to eight passengers for hire or reward when there is no possibility of checking his driving record, whereas the holder of a DVLA licence for whom there is a record may have been refused.
- 16. To be issued a temporary permit to drive private hire vehicles in London, an applicant must satisfy the following minimum criteria which is described in The Private Hire Vehicles (London) Act 1998: Must be 21 years or over, hold a full DVLA, Northern Ireland, or other EEA state driver licence, have held one of the above licences for at least 3 years. Amongst the documentation required is a counterpart licence showing current address.
- 17. Unlike London and many other licensing authorities, which have set a minimum age limit of 21 and/or require that applicants hold a DVLA driving licence for up to three years, Oxford City Council has no requirement.
- 18. It is essential that new conditions are put in place in respect of the length of time driving licences must be held prior to the grant of a Hackney Carriage or Private Hire driving licence and for those applicants whose DVLA licence has been revoked during the first two years of issue.

PROPOSED ADDITIONAL CRITERIA

- 19. A Hackney Carriage or Private Hire Drivers Licence will not be issued to any new applicant who has not held a full United Kingdom driving licence granted under Part III of the Road Traffic Act 1972 for a minimum of 24 months, or held a licence from another EEA state for a minimum of 24 months together with a counterpart to the licence, which must have been held for a minimum of 12 months and show the applicants current address.
- 20. If the DVLA driving licence of an applicant was revoked following the acquisition of six or more points during the first two years since passing the driving test, then a period of 24 months following the restoration of the licence must have elapsed before a licence can be granted.

(The proposed additional criteria are also set out at Appendix 1)

- 21. The minimum age for drivers to obtain a licence with this authority would thus be 19 years.
- 22. The medical criteria will stay the same

CRIMINAL RECORDS CHECKING

- 22. The below paragraphs were added to the report as a result of recommendations, both verbal and written from the hackney carriage and private hire trade. (Letter from COLTA at Appendix 3)
- 23. This Authority requires drivers to have a satisfactory Criminal Records Bureau check at Enhanced level, before a licence is granted and every third year thereafter. The CRB requires that an applicant provides an address history for the previous five years but can only provide details of convictions within the United Kingdom, thus an applicant who has only been resident in the UK for a short period cannot be checked satisfactorily. However it is possible for an applicant to obtain a

Driving licences2005.doc 08/06/2005 Certificate of Good Conduct or an equivalent document from a number of countries, which coupled with the CRB check, may prove satisfactory.

- 24. For the safety of the public and in order that checking procedures be equitable a further condition is recommended.
- 25. Applicants who have been resident in the UK for less than five years from the date of application are required to provide a Certificate of Good Conduct or an equivalent document from any country in which they have lived within the previous five years, this is to be in English, at their own expense and in addition the CRB check. (The proposed additional criteria are also set out at Appendix 1)

LOCAL KNOWLEDGE TEST AND STANDARDS OF ENGLISH Current Practice

- 26. As part of the requirements before being granted a hackney carriage or private drivers licence, an applicant must pass a Local Knowledge test that includes local rules and regulations. The test takes the form of a multiple-choice paper and involves no writing, but reading simply worded questions and marking the correctly chosen answer.
- 27. It has become apparent that the test is failing in that it contains no appraisal of the applicant's ability to communicate or understand English. This applies not only to those applicants who are fairly recent arrivals in this country but to some who have lived here for many years, whose understanding of the English language both written and verbal is minimal..
- 28. Although licence holders have successfully passed the present local knowledge tests their inadequate command of English has resulted in a number of complaints and incidents being reported to the Taxi Licensing Office. Many of these complaints have clearly either been caused by the drivers inadequate English or could have been diffused by a driver satisfactorily explaining a situation. Problems with money and

understanding the directions given in writing, or by passengers also with poor English have occurred

- 29. The driver involved in one recent complaint dealt with by the Licensing Office could not be interviewed without the services of a trained interpreter. It was apparent that the complaint resulting from the drivers poor spoken English and he agreed to take English lessons as an alternative to an appearance before the Licensing Sub-Committee as 'not being suitable to hold a driver's licence', because of his poor spoken English.
- 30. The present style of test was formulated some years ago and is no longer adequate. This has been recognised by a number of Authorities who in addition to a Local Knowledge test, have introduced a test of English, both written and spoken together with basic numeracy.
- 31. As will be seen in following paragraphs, a number of applicants who have successfully passed the tests do not take up a licence. There is presently no time limit, this could mean that by the time the licence is taken up the knowledge has been lost.
- 32. It is recommended that a licence must be taken up within six months of a candidate being informed that he has successfully passed the Local Knowledge test.

(The proposed additional criteria are set out at Appendix 1)

Proposals for an Additional English Test

- 33. There shall be an initial personal interview of each new applicant with a basic mathematics test, basic test of written English and an assessment of spoken English. At the interview, application forms, particularly the CRB forms that have proved difficult for some applicants and the required proofs of identity will be checked.
- 34. The **Diversity** Officer has been contacted about the proposals. The Commission for Racial Equality has confirmed her opinion that there would not be a problem.

(The proposed additional criteria are set out at Appendix 1)

35. Additional testing will not be possible without additional staff hours. This is addressed in another report before the Committee today.

CHARGES

- 36. Apart from recouping, the basic charges made to the Council by the Criminal Records Bureau and the Driver and Vehicle Licensing Agency from the applicant, the only charge currently made is one of £10 for each Local Knowledge test taken. The introduction of the Criminal Records Bureau has greatly increased the workload, as has the checking of an applicant's entitlement to work (although the Council does not employ drivers it is an offence to employ a person who does not have work entitlement an employer would certainly assume that the holder of a licence granted by this Authority, would have this entitlement). Each application takes a great deal of time and no charge is made for the considerable administration work involved in the application process.
- 37. At present, the charge made for the driving test that is carried out by Transport Services at Marsh Road and billed to the Licensing Office (currently £16.11) is not passed on to the applicant.

38. In the last 12-month period there were 204 new applicants for a driving licence of whom 95 were licensed. In addition, 23 passed all the tests including the driving tests but did not take up a licence, thus a great deal of work has been carried out by the Taxi Licensing Office together with some financial outlay.

39. The 204 applicants took a total of 323 Local Knowledge tests; this included the 27 applicants for a hackney carriage driving licence, some of whom already held licences to drive private hire vehicles. It must be noted that some applicants withdraw or are refused a licence prior to taking the tests

40. No payment is obtained from the applicant until a licence is taken up, when the fee is the same as that paid by licensed drivers for the annual renewal of their licence.

41. Taxi Licensing is funded entirely though the licence fees and in order to ensure that applicants are suitable and that the existing licence holders are not paying the costs of new applicants, addition criteria to require payment and increase charges are necessary.

42. The charge for the initial personal interview of each new applicant shall be £10. This is calculated from 15 minutes of Taxi Licensing Office time and rounded down.

43. The charge for the multiple-choice Local Knowledge test will be increased from £10 to £15.

44. The charge for the driving test made by Transport Services to the Licensing Office will be recovered from the applicant, together with an administration fee of £5. This is calculated from 10 minutes of Taxi Licensing Office time and rounded down.

(The proposed additional criteria and Charges are set out at Appendix 2)

HUMAN RIGHTS

45. Although a licence is deemed to be a possession covered by Article 1, of the first Protocol of the European Convention on Human Rights, no licence has yet been granted to a new applicant by this Authority, thus any decision made by the committee to change the criteria of new applicants will not be subject to Article 1.

THIS REPORT HAS BEEN SEEN AND APPROVED BY

Legal & Democratic Services (Jeremy Franklin)
The Transport & Parking Business Manager
Financial Management (Claire Reid